

H.R. 3620—THE SECOND CHANCE  
IRA ACT OF 2000

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California (Mr. HORN) is recognized for 5 minutes.

Mr. HORN. Mr. Speaker, every Member of this House knows that although we have a Federal budget surplus now, we still face a very low national savings rate. That is because individuals simply do not or cannot save a significant portion of their income. That suggests to me that we must do more to encourage savings, particularly among younger Americans who need to begin building the savings that will help them have a secure retirement.

The difficulties of many younger people were illustrated to me recently by a 38-year-old constituent. He outlined a personal and a generational dilemma.

He mentioned, "When I graduated from school and entered the workforce, I had too many student loans and too little income to put away \$2,000 a year in an IRA. Now I make enough to contribute to an IRA, but I am not allowed to make up for the past 10 years of tax deductible contributions. Why not change the law to let me make up those lost contributions and maximize my IRA?"

Mr. Speaker, that is a very good question, and today I am introducing legislation and will try to give an answer to a good question.

This legislation is called the Second Chance IRA Act of Year 2000, H.R. 3620, and I am pleased that 23 Representatives are joining with me as original cosponsors.

Our bill simply says that if you were eligible to make an IRA contribution in the past and did not make one, you can make the contribution in the current year and take the tax deduction up to a maximum \$2,000. That would be in addition to any current IRA contribution and deduction that you are eligible to make. That means a qualifying individual could deduct a total of \$4,000 a year and a qualifying couple could deduct up to \$8,000 a year.

This legislation offers a powerful incentive for young people to make up their missed opportunities and to save for the future. It also offers an opportunity for women to build a retirement account after being out of the workforce to raise a family or to care for a parent. In short, we give a second chance to those who have failed to maximize their savings and who were denied that chance due to circumstances beyond their control.

The Second Chance IRA Act aims to encourage personal responsibility and to maximize personal flexibility in building a secure retirement amid the many insecurities of the 21st Century economy where every person will have multiple careers with multiple employers. Let us help these young people to move forward with confidence by al-

lowing them to fill in blank spots in their IRA ledger.

Mr. Speaker, I thank the Members who have joined me today in this effort. I urge all of my colleagues to review the proposal and to join us in cosponsoring this legislation.

Mr. Speaker, I include for the RECORD the text of the bill and the original cosponsors.

H.R. 3620

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "\_\_\_\_\_ Act of 1999".

**SEC. 2. MAXIMUM IRA DEDUCTION INCREASED BY PORTION OF UNUSED PRIOR DEDUCTION LIMITATIONS.**

(a) IN GENERAL.—Subparagraph (A) of section 219(b)(1) of the Internal Revenue Code of 1986 (relating to maximum amount of deduction) is amended to read as follows:

"(A) the sum of—

"(i) \$2,000, and

"(ii) the lesser of—

"(I) \$2,000, or

"(II) the aggregate of the unused deduction limitations (as defined in paragraph (5)) for all prior taxable years, or".

(b) UNUSED DEDUCTION LIMITATION.—Subsection (b) of section 219 of such Code is amended by adding at the end the following new paragraph:

"(5) UNUSED DEDUCTION LIMITATION.—For purposes of paragraph (1), the unused deduction limitation for any prior taxable year is the excess of—

"(A) the lesser of—

"(i) \$2,000, or

"(ii) the compensation includible in the individual's gross income for such taxable year, over

"(B) the amount of qualified retirement contributions of such individual for such taxable year."

(c) CONFORMING AMENDMENTS.—Sections 408(a)(1), 408(b), 408(j), and 408(p)(8) of such Code are each amended by striking "\$2,000" each place it appears and inserting "\$4,000".

(d) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after the date of the enactment of this Act.

**CO-SPONSORS FOR H.R. 3620**

Mr. Houghton, Mrs. Johnson of Connecticut, Mr. Gilman, Mr. Bilbray, Mr. Boehlert, Mr. Calvert, Mr. Oxley, Mr. Biggert, Mr. Gallegly, Mr. Gibbons, Mr. Gilchrest, Mr. Greenwood, Mr. Hefley, Mr. Istook, Mr. Kingston, Mr. Kuykendall, Mr. LaHood, Mr. Mica, Mr. Paul, Ms. Pryce of Ohio, Mr. Smith of Michigan, Mr. Weldon of Pennsylvania, and Mr. Walden of Oregon.

**TRIBUTE TO VOLA LAWSON, A  
TRULY REMARKABLE AMERICAN**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Virginia (Mr. MORAN) is recognized for 5 minutes.

Mr. MORAN of Virginia. Mr. Speaker, I rise today to recognize a truly remarkable American, Volia Lawson, who will be retiring on March 1st. For 30 years Volia has been a beacon of dedication to public service.

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She has been my mentor, my heroine, and my inspiration. To say that Volia

will be missed understates her far-reaching presence throughout the entire metropolitan Washington area.

Her 30-year career in public service has been unparalleled in its effectiveness. Volia entered public life as a civil rights activist in the 1960s and then in 1971 became assistant director of the Alexandria Economic Opportunities Commission. Her efforts as the chairperson of the Alexandria Ad Hoc Committee on Women in 1973 led to the establishment of the Alexandria Commission on Women. She is widely recognized for her efforts promoting diversity in the city government's workforce.

As the assistant manager for housing in 1975, Volia initiated more than \$100 million in low-income and senior citizen housing projects. For the past 15 years, Volia has shared the distinction of being only one of three women to hold the city manager position in cities with more than 100,000. There are only three women, and she is one of those three women. I do not know the others, but I would venture to say there is no one as capable as Volia. As city manager, she has overseen a budget of more than \$360 million and supervised almost 2,000 people. I would also suggest that she knows every one of them and their families and cares about each and every one of them deeply, and that caring is reciprocal.

Due to Volia's financial acumen, Alexandria enjoys a AAA credit rating, an honor shared by just 22 cities nationwide, which was first garnered by the city in 1986. In 1992, the city's creditworthiness was upgraded once again, and Alexandria now is one of only 10 cities in the country to hold a AAA credit rating. That is through her substantial efforts and the people that work with her and for her, as well as the Alexandria city council. It is something to be very proud of, and that is the balance between a caring, progressive manager and one that is fiscally responsible.

But she is more than a sharp and capable city manager. A breast cancer survivor, she turned her personal health crisis into a public crusade. She initiated Alexandria's annual breast cancer walk to raise funds to provide free breast cancer screening for low-income women. Over the years, Volia has been the recipient of countless honors and awards and citations. Most recently, Washingtonian Magazine named Volia a Washingtonian of the Year for 1999, and she was inducted into Virginia's Women's Hall of Fame in 1993.

I count myself among those who have been very privileged and honored to have served with Volia in the Alexandria city government. She is a great friend. Her legacy of compassion, her dedication, and her fortitude will long be associated with the city of Alexandria and public service in general. She

has enhanced the entire profession. She will be remembered for that, as well as her humor and her uncanny ability to get to the heart of seemingly byzantine issues.

The city of Alexandria and I will miss Vola. I am sure her retirement presents more opportunities for her to have an even greater and more positive impact upon the lives of Alexandrians and all of those throughout the metropolitan Washington community. She is a very, very special person. I wish there were more people like her. I wish she was not retiring, but I am happy for her, as she deserves a little rest and a lot more appreciation. She is wonderful, and I am proud to have this opportunity to say a few words about her on the floor of the House of Representatives.

#### H.R. 2777, THE TRANSPORTATION INFRASTRUCTURE AND LOCAL GOVERNMENT CAPITAL ENHANCEMENT ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Washington (Mr. METCALF) is recognized for 5 minutes.

Mr. METCALF. Mr. Speaker, my top priority when I was elected to Congress was to balance the budget and rein in the skyrocketing national debt. These two goals are vital to the economic well-being of the United States.

Today's budget outlook is considerably more optimistic than when the phrase "deficits as far as the eye can see" was commonly used in conjunction with budget projections.

The Congressional Budget Office is forecasting enormous budget surpluses which provides Congress an immense opportunity to begin to pay down the \$3.3 trillion of marketable debt. Today, the Treasury auctioned \$10 billion worth of 30-year bonds, and they are expecting an additional small auction in August. After that, the Treasury is not expected to auction any additional bonds until February 2001. In fact, yesterday's Bloomberg article states that, "Wall Street bond dealers have decided that probably this will be the last bond ever: a collector's item to be displayed on the shelf along with golf trophies in the recreation room."

This poses an interesting dilemma for the Federal Reserve Board. Their job is to accommodate a substantial rate of economic growth by assuring needed increases in the money supply which has been accomplished in the past by buying United States Government securities at an average annual rate of about \$20 billion. When the Treasury stops buying U.S. securities, the Federal Reserve will be losing a vital lever to accommodate the needed increases in the money supply.

My bill, H.R. 2777, the Transportation Infrastructure and Local Government Capital Enhancement Act, would pro-

vide the Federal Reserve Board a replacement mechanism to accommodate the needed increase in the money supply without buying U.S. Government securities, that is, without going into debt. The Federal Reserve or its surrogate would buy zero interest mortgages on State and local infrastructure improvements.

These mortgages would be amortized over periods of up to 30 years depending on the nature of the improvement, and in almost every case where the State or local government incurs a debt to finance investment in infrastructure, the voters have to approve the loan and pay interest. That taxpayers do not lightly assume such obligations is testified by the nearly zero rate of defaults on municipal bonds.

The scheduled repayments of the zero interest mortgages would provide a constantly renewed source of funds for public projects without requiring the Treasury to pay interest on these loans. Unlike now, when Federal borrowing means virtually permanent increases in the public debt, the proposed mortgage loans would be regularly repaid by local governments.

Evidence of failures to maintain and improve infrastructure is seen every day in such problems as unsafe bridges, urban decay, dilapidated and overcrowded schools, inadequate airports. A General Accounting Office study finds that education is seriously handicapped by deteriorating school buildings, and that an investment of \$110 billion is needed to bring them up to minimally accepted standards.

I am particularly concerned about our crisis in critical transportation bottlenecks that are in trade corridors, and maritime vulnerabilities. We also need to make immediate investments to address our Nation's vulnerability in the end-to-end movement of forces, equipment and material necessary to support a rapid military deployment.

This plan is fiscally sound. It is a means of providing the Federal Reserve Board with a needed lever to increase the money supply and provide public infrastructure necessary to meet the challenges of the 21st century.

#### A FAIR HEARING FOR ELIAN GONZALEZ

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Florida (Ms. ROS-LEHTINEN) is recognized for 5 minutes.

Ms. ROS-LEHTINEN. Mr. Speaker, the seas are stormy, the waves are beating against your frail little face, the winds are bitter cold. Your dark eyes are blinded by tears. You feel your mother's hands as they struggle to hold you above the waves. You hear her gentle voice praying to God to protect you, asking God to help you reach the land of liberty, and whispering to you to pray to your guardian angel.

Suddenly, there is distress in your mother's voice. This turns into cries of anguish and the last words you hear from your mother are, "I love you, my child. You are in God's hands now."

Committed to honor your mother's wishes, strengthened by her love and faith, you cling to an inner tube, all alone in the vast Atlantic Ocean. You continue to pray and on Thanksgiving Day, 1999, you are rescued by two fishermen off the coast of Florida.

Despite the harrowing experience, you are filled with joy, joy in the knowledge that you made it to the United States, that your mother's sacrifice was not in vain.

This is the story of Elian Gonzalez, who was then 5 years old and his mother, Elizabeth Broton. One cannot help but wonder if there was divine intervention.

Elian has repeatedly spoken about the schools of dolphins who surrounded his inner tube. He is emphatic about the fact that these dolphins protected him from the sharks while using their snouts to push him closer to our U.S. shores.

Donato, one of the fishermen who saved Elian's life, has publicly stated and has personally said to many Members of Congress of this chamber how he as a Christian believes that God guided him toward Elian on that fateful day. Donato explains, "At first I thought it was a doll. I would have never seen Elian's tiny little hands clinging to the inner tube had there not been some force driving us toward him."

Some who have looked into Elian's eyes have seen the purity of his spirit, the antithesis of the evil that is Fidel Castro and his atheist regime. Some can see the collective anguish of the Cuban soul, in chains since Castro came to power and banished God and religion from Cuba, replacing it with Communist doctrine and institutions.

However, all who have come in contact with the child, including Jeanne O'Laughlin, who facilitated the meeting between Elian and his grandmothers, are touched by Elian.

Sister O'Laughlin was hand-picked by Attorney General Janet Reno and the INS. She is a neutral observer who answers to a higher call. Yet, after looking into Elian's tiny dark eyes, she said, "He would grow to greater freedom of manhood here." She believes that Elian should "live free of fear" and that "the final challenge of finding the best way for Elian to heal and to be nurtured should lie with a court that has experience in seeking the best interests of children."

Yet, there are those who shut themselves to this possibility and want only for Elian to be returned to his father in Cuba.

For those, I would like to quote Sister O'Laughlin again. She writes, "It troubles me that Elian's father has not